

Message Text

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ACTION OES-07

INFO OCT-01 EUR-12 EA-10 ISO-00 DOE-15 SOE-02 EB-08
ACDA-12 CIAE-00 INR-10 IO-13 L-03 NSAE-00 NSC-05
NRC-05 DODE-00 SS-15 SP-02 CEQ-01 AID-05 CEA-01
COME-00 FRB-03 NEA-11 ICA-11 OPIC-03 TRSE-00
LAB-04 SIL-01 AGRE-00 OMB-01 AF-10 ARA-10 /181 W
-----010628 300647Z /11

P 300625Z MAY 78

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC PRIORITY 8300

INFO AMEMBASSY BONN PRIORITY

AMEMBASSY BRUSSELS PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY MADRID PRIORITY

AMEMBASSY OTTAWA PRIORITY

AMEMBASSY PARIS PRIORITY

AMEMBASSY ROME PRIORITY

AMEMBASSY THE HAGUE PRIORITY

C O N F I D E N T I A L SECTION 01 OF 02 TOKYO 09632

E.O. 11652: GDS

TAGS: TECH, ENRG, OECD, JA

SUBJECT: INTERNATIONAL URANIUM RESOURCE EVALUATION
PROGRAM

USOECD

REF: (A) PARIS 16710 (NOTAL), (B) STATE 132618, (C) STATE
121612(NOTAL), (D) TOKYO 6271(NOTAL)

1. FOLLOWING ADVICE REFTEL(C), SCICOUNS CALLED MAY 26 ON
NORIAKE OWADA, DIRECTOR, AND YASUO MATSUI, DEPUTY DIRECTOR
SECOND INTERNATIONAL ORGANIZATIONS DIVISION, ECONOMIC
AFFAIRS BUREAU, MOFA. THEY ARE OFFICIALS RESPONSIBLE
FOR OECD/NEA ACTIVITIES IN FOREIGN MINISTRY,
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BUT SEEMED UNFAMILIAR WITH RECENT EVENTS, SUCH AS US
MISSION OECD CONTACT WITH BITO (REFTEL A) OR HAUSSERMANN
INTENTION TO INVITE JAPANESE TO MEETING OF IUREP CONTRI-
BUTORS (REFTELS A, B). TELEX FROM HAUSSERMANN HAD NOT
BEEN RECEIVED BY TIME OF SCICOUNS MEETING.

2. EMBOFF THEREFORE REVIEWED ENTIRE MATTER AGAIN, OUT-

LINING STATUS OF CONTRIBUTIONS FROM OTHER COUNTRIES AS WELL AS POINTING OUT THAT GOJ COULD MAKE CONTRIBUTION IN KIND (SERVICES OF URANIUM GEOLOGIST) IN ADDITION TO FINANCIAL CONTRIBUTION. GOJ OFFICIALS RESPONDED THAT THEY WERE UNSURE ABOUT WHO WOULD REPRESENT JAPAN AT IEA NUCLEAR SUBGROUP MEETING IN VIENNA, SINCE THAT WAS RESPONSIBILITY OF ANOTHER MOFA OFFICE; AND THEREFORE COULD NOT MAKE COMMITMENT ABOUT ATTENDANCE AT IUREP MEETING. CONFIDENTIAL

3. MOFA OFFICIALS ALSO WERE NONCOMMITAL ABOUT GOJ PARTICIPATION IN IUREP, DESPITE INTENSIVE EFFORTS TO PERSUADE THEM OF POLITICAL AND ECONOMIC ADVANTAGES OF DOING SO. THEY POINTED OUT THAT JAPAN AND POSSIBLY OTHER OECD COUNTRIES WERE ALREADY HEAVILY ENGAGED IN URANIUM EXPLORATION IN FOREIGN COUNTRIES--AND THEN ONLY AFTER LENGTHY NEGOTIATIONS AS TO RIGHTS OF EXPLORATION AND EXPLOITATION--AND QUESTIONED NEED FOR MULTILATERAL EXPLORATION ACTIVITY IN VIEW OF INDIVIDUAL EFFORTS ALREADY UNDERWAY. THEY ALSO POINTED OUT THAT POWER REACTOR AND NUCLEAR FUEL DEVELOPMENT CORP. (PNC) --CONSIDERED A PRIVATE ORGANIZATION IN JAPAN--ALREADY WAS CHARGED WITH PERFORMING URANIUM EXPLORATION IN OTHER COUNTRIES AND IT WOULD BE NECESSARY TO SEEK ADVICE OF SCIENCE AND TECHNOLOGY AGENCY AND PNC BEFORE ANY DECISION COULD BE REACHED. THEY ASKED IF OECD/NEA HAD ALREADY NEGOTIATED AGREEMENTS WITH 12 LDC'S WHICH WOULD DEFINE CONFIDENTIAL

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THEIR RIGHTS AND RIGHTS OF EXPLORING PARTIES; EMBOFF REPLIED THAT QUESTIONS SUCH AS THESE COULD BE ADDRESSED IN JUNE 7 VIENNA MEETING, TO WHICH JAPAN WOULD BE INVITED.

4. WHEN EMBOFF MADE POINT THAT EXPANDED URANIUM EXPLORATION WAS SUPPORTIVE OF U.S. NUCLEAR NON-PROLIFERATION POLICY, THIS MYSTIFIED MOFA OFFICIALS. AT FIRST THEY THOUGHT THAT USG WOULD TRY TO SEAL OFF NEW URANIUM DISCOVERIES SO AS TO DENY THEM TO POTENTIAL PROLIFERATING NATIONS. EMBOFF WAS THEN REQUIRED TO GO INTO LENGTHY EXPLANATION OF U.S. POLICY TO EXPAND USE OF LIGHT WATER REACTORS AND TO OBTAIN ASSURED FUEL SUPPLY FOR THEM. EXPLANATION APPEARED TO SATISFY OFFICIALS.

5. OWADA AND MATSUI AGREED TO LOOK INTO MATTER AGAIN AFTER EMBOFF POINTED OUT THAT HE HAD EXPERIENCED CONSIDERABLE DIFFICULTY IN DETERMINING WHO IN MOFA HAD RESPONSIBILITY FOR IUREP. THEY STATED THAT THEY WOULD CONSULT WITH THEIR MISSION TO OECD, STA, AND PNC, AND WOULD REPORT BACK AS SOON AS POSSIBLE.

6. COMMENT: POINTS RAISED BY OWADA AND MATSUI INDICATE

THAT THEY HAVE NOT BEEN PAYING MUCH ATTENTION TO IUREP, POSSIBLY BECAUSE THEIR MISSION IN PARIS HAS NOT BEEN KEEPING THEM INFORMED OF DEVELOPMENTS. ON OTHER HAND, THE ISSUE RAISED BY THEM CONCERNING RIGHTS TO EXPLORATION AND EXPLOITATION MAY BE A SERIOUS ONE WORTHY OF CAREFUL CONSIDERATION. EMBASSY DOES NOT KNOW IDENTITY OF 12 LDC'S IN WHICH EXPLORATION IS TO BE CONDUCTED. IF THEY INCLUDE COUNTRIES SUCH AS MALI, NIGER, AND GABON, WHERE WE UNDERSTAND JAPAN HAS INVESTED LARGE AMOUNTS OF MONEY AND EFFORT TO FIND URANIUM, MULTILATERAL EXPLORATION COULD CAUSE SOME PROBLEMS AS TO RIGHTS OF NEW EXPLORING PARTIES VIS-A-VIS RIGHTS OF THOSE ALREADY CONDUCTING EXPLORATION. ANY

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P 300625Z MAY 78

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC PRIORITY 8301

INFO AMEMBASSY BONN PRIORITY

AMEMBASSY BRUSSELS PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY MADRID PRIORITY

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C O N F I D E N T I A L SECTION 02 OF 02 TOKYO 09632

ADVICE THAT WASHINGTON CAN OFFER TO CLARIFY THIS ASPECT OF PROBLEM WOULD BE HELPFUL AS EFFORTS TO DRAW IN JAPANESE PROCEED.

7. HEAVY COMPARTMENTALIZATION WITHIN MOFA HAS MADE IT DIFFICULT FOR EMBASSY TO GET HIGH LEVEL ATTENTION TO IUREP. FOR EXAMPLE, THE RESOURCES DIVISIONSCBF ECONOMIC AFFAIRS BUREAU ARE NOT INTERESTED IN BECOMING INVOLVED, NOR IS THE SCIENTIFIC AFFAIRS DIVISION OF THE UN BUREAU, WHERE NON-PROLIFERATION MATTERS ARE HANDLED. IN JAPANESE SYSTEM, ONE

MUST BUILD CONSENSUS FROM BOTTOM UP AND IT WOULD BE USELESS
FOR US TO MAKE DEMARCHE AT DEPUTY FOREIGN MINISTER LEVEL,
FOR EXAMPLE, ON TECHNICAL MATTER OF THIS TYPE. END
COMMENT. MANSFIELD

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